



## SPECIAL COUNCIL – 1<sup>ST</sup> DECEMBER 2009

**SUBJECT:** CAERPHILLY COUNTY BOROUGH DEPOSIT LOCAL DEVELOPMENT PLAN UP TO 2021: IMPLICATIONS OF FOCUSED CHANGES ARISING FROM COUNCIL

**REPORT BY:** DIRECTOR OF THE ENVIRONMENT

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### 1. PURPOSE OF REPORT

- 1.1 The purpose of this Report is to outline to Council, the financial implications associated with realisation of land use proposals arising out of decisions taken by Council on the 15<sup>th</sup> September 2009 in respect of the Local Development Plan.

### 2. SUMMARY

- 2.1 The Caerphilly County Borough Council Local Development Plan (LDP) provides the strategy and policy framework for the development and conservation of the County Borough for the fifteen-year period, from 2006 to 2021.
- 2.2 On 15<sup>th</sup> September 2009 Council resolved to make a series of Focused Changes to the Deposit LDP some of which now need further consideration.
- 2.3 The report provides an overview of the issues associated with implementation of land use allocation changes arising out of decisions taken by Council on the 15<sup>th</sup> September 2009 in respect of the Deposit LDP.

### 3. LINKS TO STRATEGY

- 3.1 The Deposit LDP embodies the land-use proposals and policies of the Council, including those contained in the Community Strategy and other strategic policy documents. The Unitary Development Plan (UDP) is currently the overarching land-use policy statement of the Council. This will be replaced by the LDP in due course.

### 4. THE REPORT

#### BACKGROUND

- 4.1 The Deposit LDP provides the strategy and policy framework for the development and conservation of the County Borough for the fifteen-year period, from 2006 to 2021.
- 4.2 On 15<sup>th</sup> September 2009 Council resolved to make a series of Focused Changes to the Deposit LDP some of which now need further consideration.
- 4.3 One of the main principles set out in paragraph 1.1 of *LDP Wales*, is to “act as an effective tool for the delivery of sustainable development”. The deliverability of the plan is also covered by the tests of soundness. Soundness Test CE2 indicates that the strategy, policies and allocations have to be realistic and appropriate and be founded on a robust and credible evidence base. Soundness Test CE3 necessitates the need for the plan to include clear mechanisms for implementation and monitoring. To this end, Appendices 17 to 20 of the Deposit LDP provide an indication of how the Council intends to implement, monitor and

deliver the policies and proposals contained in the plan.

4.4 It is critically important to note that failure to meet a soundness test could result in the whole of the plan being considered to be unsound by the Planning Inspector.

4.5 In order therefore to demonstrate that the Council is committed to the delivery of the proposals that arose as a consequence of deliberations at the Special Council Meeting on the 15<sup>th</sup> September, it is important that the Council now considers how to facilitate the delivery of the following:

### **LEISURE ALLOCATIONS**

4.6 The following recommended changes affect the Leisure Strategy contained within the plan:-

- Land at Pendinas Avenue, Croespenmaen – allocate the site for informal leisure.
- Old Landfill Site Hafodyrynys – allocate the site for Leisure (playing field).
- Land at Hawtin Park, Pontllanfraith – allocate the site for informal leisure.

#### **Land at Pendinas Avenue, Croespenmaen – informal leisure**

4.7 The Council resolved to recommend to the Planning Inspector that the land at Pendinas Avenue, Croespenmaen be included within the LDP as an informal leisure allocation. The site is presently unallocated and lies within the settlement boundary.

4.8 In the view of the Council the site should now be afforded protection from development in light of the significant amenity value of the land within an otherwise built up part of Croespenmaen. It should be noted that the site is in private ownership.

4.9 If the Inspector is mindful to endorse the Council's recommendation to allocate this land for informal leisure in the LDP, there will be a need for funding to be made available to realise the protection and development of this land for informal leisure purposes. In addition the Council will need to set aside sufficient funds for the future maintenance of the site.

4.10 The site is approximately 1.35 hectares in size. Given the planning history on the site (*the site is allocated for residential use in the Adopted Islwyn Local Plan and is unallocated in the Deposit LDP*) it is anticipated that the land owner would seek to sell the site at residential land value as this is the 'hope value' of the land. Current estimates by the District Valuer indicate that residential land in this area is valued at approximately £1,150,000 per hectare.

#### **Old Landfill site, Hafodyrynys – allocate the site for Leisure/playing fields.**

4.11 The Council resolved to recommend to the Planning Inspector that the Old Landfill Site, Hafodyrynys be included within the LDP as a formal leisure allocation. The site is identified as Visually Important Local Landscape (VILL) within the Deposit LDP.

4.12 If the Inspector is mindful to endorse the Council's recommendation to allocate this land for formal leisure (playing fields) in the LDP, there will be a need for funding to be made available to realise the development of this land. In addition the Council will need to set aside sufficient funds for the future maintenance of the site.

4.13 The site is in Council ownership. The cost of converting the land to playing fields is unknown at this stage. However a conservative estimate given past experience of developing such sites would suggest that the development of the site could cost in the region of £500,000.

4.14 The Council is now requested to consider how to fund the development. It may be possible in the future to apply for external funding to realise the development, however notwithstanding this a financial commitment to realise the development of the site will be necessary within the plan period (up to 2021).

#### **Land at Hawtin Park, Pontllanfraith – informal Leisure.**

4.15 The Council resolved to recommend to the Planning Inspector that the housing allocation on the Land at Hawtin Park, Pontllanfraith be removed and that the site be allocated for leisure use. In the view of the Council the site should now be afforded protection from development in light of the significant conservation value of the land and because of the

amenity value of the site. It should be noted that the site is in private ownership.

- 4.16 If the Inspector is mindful to endorse the Council's recommendation to allocate this land for informal leisure in the LDP, there will be a need for funding to be made available to realise the protection and development of this land for informal leisure purposes. In addition the Council will need to set aside sufficient funds for the future maintenance of the site.
- 4.17 The site is approximately 5.5 hectares in size, having regard for site constraints approximately 2.7 hectares of land is available for residential development. Given the planning history on the site (***the site is allocated for residential use in the Council Approved Unitary Development Plan and in the Deposit LDP***) it is anticipated that the land owner would seek to sell the site at residential land value as this is the 'hope value' of the land. Current estimates by the District Valuer indicate that residential land in this area is valued at approximately £1,150,000 per hectare.
- 4.18 It is important to note that there is a planning application pending determination for the residential development of this site.

#### **TRANSPORTATION ALLOCATIONS**

- 4.19 The following recommended changes affect the Transport Strategy contained within the plan:
- Land at Llancaiach View Nelson – allocate for Park & Ride
  - Nelson Bypass

#### **Land at Llancaiach View Nelson – allocate for Park & Ride**

- 4.20 The Council resolved to recommend to the Planning Inspector that the Land at Llancaiach View, Nelson be safeguarded within the LDP for the provision of Park and Ride Facilities.
- 4.21 The new park and ride provision is proposed to complement the provision of a new station, as part of the proposal to introduce passenger services onto the Cwmbargoed Line. The Sewta Regional Transport Plan (RTP) will further investigate the introduction of passenger services on this line as part of the Sewta Rail Strategy Review. Whilst it is unlikely that the proposal will be realised prior to 2018, when the Sewta Rail Strategy will be revised, it is important that key sites are not lost to development. Nelson is a key location along this line, not only as a residential settlement but also being an employment centre with the Ty Du development. The former coal yard, located off Llancaiach View, is the most suitable site for the provision of a park and ride facility associated with the provision of the new station. The site is under significant development pressure and it is essential that the ability to deliver the most suitable form of provision is not compromised through allowing development on parts of the site.
- 4.22 If the Inspector is mindful to endorse the Council's recommendation to allocate this land for park and ride provision in the LDP, there will be a need for funding to be made available to realise the development of this land.
- 4.23 The site is approximately 0.66 hectares in size. Given the planning history on the site (***The site is allocated for informal leisure use within the Council Approved Unitary Development Plan and is unallocated and within settlement limits in the Deposit LDP.***) it is anticipated that the land owner would seek to sell the site at residential land value as this is the 'hope value' of the land. Current estimates by the District Valuer indicate that residential land in this area is valued at approximately £1,150,000 per hectare. The landowner has indicated that he would be prepared to sell the site to the Council for approximately £320,000.
- 4.24 It is important to note that on the 21<sup>st</sup> October 2009 the Planning Committee resolved to grant planning consent for residential development on this site.

#### **Nelson Bypass**

- 4.25 The Council resolved to recommend to the Planning Inspector that the proposals for the Nelson bypass be allocated in the plan.
- 4.26 The allocation reflects the Council's desire to provide a Nelson Bypass. The bypass will remove through-traffic from the village centre, thereby providing environmental relief to

residents and businesses and increasing the attractiveness of this LDP key settlement. The specific route alignment for the proposal has yet to be considered in detail. As such the LDP Proposals Map identifies the line of the road that will be relieved of traffic as a result of the bypass, but does not identify the proposed line of the bypass or the land required for the proposal. The preferred alignment of the bypass would need to be identified through feasibility work. The allocation should therefore be considered as indicative and not conveying any prescription of the route that will be determined by further work.

- 4.27 It should be noted that the Nelson Bypass has not been identified in the Sewta RTP and, as such, the scheme is unlikely to receive WAG funding through the RTP's short-term or long-term strategy. The delivery of the scheme would need to rely on funding sources other than through the RTP. The proposal to deliver the Nelson Bypass is at a very early stage and requires significant investigative work to bring forward and deliver the scheme.
- 4.28 It is considered that £30,000 should be made available to undertake a feasibility study to identify a preferred route and establish a robust cost estimate for the provision of the by pass. At this stage only an indicative and very provisional outline estimate can be given based on current construction costs. Allowing for a 2km single lane single carriageway by pass the initial outline estimate is £9m. This excludes land costs and an allowance of + £5m and £2m for highway structures should also be included.

#### **Purchase Notice**

- 4.29 It is worth noting that in the case of sites that are in private ownership if the Council does not pursue the acquisition of the land under its own volition, once the plan is adopted the land owner could serve a purchase notice on the Council to require us to acquire.

### **5. FINANCIAL IMPLICATIONS**

- 5.1 The financial implications associated with this report are significant. All of the schemes that are proposed above are likely to require a significant degree of public sector investment. A conservative initial estimate in respect of acquiring land and undertaking initial investigative works would require a commitment from the Council to pursue all appropriate sources of funding to fund these schemes to an estimated cost of £5.8m. This excludes the funding associated with the delivery of the Nelson Bypass indicated in paragraph 4.28 above but includes the funding for an initial feasibility study.

### **6. PERSONNEL IMPLICATIONS**

- 6.1 None

### **7. CONSULTATIONS**

- 7.1 All comments received have been incorporated in this report.

### **8. RECOMMENDATIONS**

- 8.1 To authorise officers to pursue all appropriate sources of funding to deliver the proposals outlined within the report prior to 2021.
- 8.2 To authorise officers to undertake the necessary feasibility work to pursue the development of the Nelson Bypass.

### **9. REASONS FOR THE RECOMMENDATIONS**

- 9.1 To demonstrate to the Planning Inspector that the Council is committed to the delivery of the

LDP proposals that arose as a consequence of deliberations at the Special Council Meeting on the 15<sup>th</sup> September 2009.

- 9.2 To ensure that the Council can demonstrate the LDP remains Sound with the inclusion of the aforementioned allocations in the plan in line with Soundness Tests CE2 and CE3.

## **10. STATUTORY POWER**

- 10.1 The Council as local planning authority has a statutory duty to take these actions under the Town and Country Planning Acts and associated Regulations and Guidance.

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## SPECIAL COUNCIL – 1<sup>ST</sup> DECEMBER 2009

**SUBJECT: CAERPHILLY COUNTY BOROUGH DEPOSIT LOCAL DEVELOPMENT PLAN UP TO 2021: COUNCIL CONSIDERATION OF REPRESENTATIONS ( FOCUSED CHANGES)**

**REPORT BY: DIRECTOR OF THE ENVIRONMENT**

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### **1. PURPOSE OF REPORT**

- 1.1 The purpose of this Report is to outline the representations made on the Council's Focused Changes to the Deposit LDP.
- 1.2 To provide a Council response and recommendations in respect of each of the issues raised through the consultation exercises for consideration by the Planning Inspector.
- 1.3 To provide members with information regarding the next stages of the plan preparation process.

### **2. SUMMARY**

- 2.1 The Caerphilly County Borough Council Local Development Plan (LDP) provides the strategy and policy framework for the development and conservation of the County Borough for the fifteen-year period, from 2006 to 2021.
- 2.2 On 15<sup>th</sup> September 2009 Council resolved to make a series of Focused Changes to the Deposit LDP for the purposes of a formal six-week public consultation process that was carried out in September / November 2009.
- 2.3 The report provides an overview of the representations received during the six-week consultation exercise, and outlines the next stage of the plan preparation process for members information.
- 2.4 Particular attention is drawn to the request by the Planning Inspector for an Exploratory Meeting to be held on the 8<sup>th</sup> December 2009 to discuss issues of concern. A variety of implications could flow from the deliberations of the Inspector at the Exploratory Meeting, the most serious outcome would be a recommendation that the plan be withdrawn.
- 2.5 In addition attention is drawn to the response of the Welsh Assembly Government, which states in relation to 10 site-specific changes that: "These 10 proposed changes have been made against officer recommendation without any planning rationale having been provided. We consider that these changes must be unsound."

### **3. LINKS TO STRATEGY**

- 3.1 The Deposit LDP embodies the land-use proposals and policies of the Council, including those contained in the Community Strategy and other strategic policy documents. The Unitary Development Plan (UDP) is currently the overarching land-use policy statement of the Council. This will be replaced by the LDP in due course.

### **4. THE REPORT**

#### **BACKGROUND**

- 4.1 The Caerphilly County Borough Council Local Development Plan (LDP) provides the strategy and policy framework for the development and conservation of the County Borough for the fifteen-year period, from 2006 to 2021.
- 4.2 On 15<sup>th</sup> September 2009 Council resolved to make a series of Focused Changes to the Deposit LDP for the purposes of a formal six-week public consultation process that was carried out from 23<sup>rd</sup> September up to 4<sup>th</sup> November 2009.
- 4.3 Members are requested to note that procedurally the Council is not required to respond to the representations received at this stage of plan preparation, however the Inspector has requested our views on them. Copies of the representations have been submitted to the National Assembly and Planning Inspectorate for consideration in advance of this report being considered by Council.
- 4.4 In order to keep members informed of public opinion in respect of the Focused Changes and in line with previous good practice, officers have provided a written response to the issues raised by all of the representations received during the Focused Changes public consultation exercises.

### **CHANGE IN GUIDANCE ON THE STATUS OF FOCUSED CHANGES**

- 4.5 Paragraph 4.31 of LDP Wales (December 2005) states:
- “Any proposed changes suggested by the authority at this stage do not constitute formal changes to the plan. If any changes are upheld at examination, they will be identified as changes in the Inspector’s report.”*
- 4.6 Since officers reported to Council in September 2009, this national guidance has been supplemented by procedural guidance produced by the Planning Inspectorate for Wales in November 2009. Paragraph 17 of this guidance states that:
- “The Inspector will make clear the status of (any) addendum and whether he/she will accept it as part of the submitted plan at the Pre-Hearing Meeting (PHM). Provided the addendum has been the subject of consultation and revised SA (if necessary) it will be accepted as part of the submitted LDP. The LDP and addendum would be read together and be the starting point for consideration of soundness.”*
- 4.7 This supplementary guidance appears to afford significantly more weight to the Focused Changes within the Examination process than LDP Wales. Most notably the PINS guidance indicates that the LDP and the Focused Changes will now be the starting point for consideration of soundness.

### **PLANNING INSPECTOR CONCERNS**

- 2.6 The Planning Inspector has commenced his examination of the Deposit LDP and in doing so has raised concerns ( November 12<sup>th</sup>) that *“the Council’s explanation and justification for a number of the proposed Focused Changes is simply that it is in line with the Council Resolution of 15 September 2009.”* In addition the Planning Inspector has indicated that a number of the focused changes plainly do not meet the requirements of WAG guidance specifically paragraphs 4.29 and 4.30 of LDP Wales in respect of soundness.
- 4.8 The focused changes referred to are generally those that arose from discussions in the Council meeting that were contrary to the recommendations of the LDP Focus Group or of Officers. It is important going forward to examination that all policies and proposals are demonstrably sound.
- 4.9 Members should be aware that a variety of outcomes could flow from the assessment of soundness undertaken by the Inspector. **The most serious outcome would be a finding of unsoundness leading to a recommendation by the Inspector that the plan be withdrawn.**

### **EXPLORATORY MEETING**

- 4.10 Following his initial appraisal of the submitted LDP and accompanying evidence base, the Inspector has identified key concerns that he considers raise significant issues, which may affect the soundness of the plan. In order to explore these issues the Inspector has now written to the Council (19 November) to inform us that he has called an Exploratory Meeting for 10a.m. on the 8<sup>th</sup> December 2009. The Exploratory Meeting is a formal meeting between the Planning Inspector, the Council and the Wales Assembly Government. The Planning Inspector has asked that three areas of concern be discussed at this meeting as follows:
- the implications of certain of the Council's proposed Focused Changes, for which no planning rationale has been put forward and the implications for the soundness of the Plan;
  - matters concerning the target for delivery of affordable housing by the Plan and how the Plan seeks to achieve this;
  - site availability and cross-border matters concerning delivery of Plan proposal WM1.1 Cwmbargoed Washery – possible site for waste management facility serving more than one local authority area.

### **REPRESENTATIONS TO THE FOCUSED CHANGES TO THE DEPOSIT LDP**

- 4.11 Altogether 122 representations were received to the Focused Changes from organisations, bodies and individuals, comprising 8 representations of support, 36 representations of objection, and 66 representations containing comments. 12 representations were not duly made as they were submitted after the consultation deadline or did not relate to a focused change.

### **MAIN AREAS OF CONCERN**

- 4.12 Appendix 1 and the accompanying report of consultation identifies the issues raised in the consultation process, indicates the names of those who made representations, outlines all the representations made and provides the officer response to those representations.
- 4.13 The representations received in respect of the Focused Changes relate mainly to the following areas:
- Concerns related to the Viability Assessment undertaken by the Council resulting in the focused changes to the Affordable Housing Target for the LDP;
  - The Cumulative impact of the housing site deletions and the impact on the housing land supply;
  - Site Specific Focused Changes that threaten the soundness of the Deposit LDP; and
  - Landowners suggesting that as a consequence of the deletion of housing sites from the Deposit LDP, alternative sites should be included to compensate for the loss of housing land.
- 4.14 Particular attention is drawn to the response of the Welsh Assembly Government, which states in relation to 10 site-specific changes that: "These 10 proposed changes have been made against officer recommendation without any planning rationale having been provided. We consider that these changes must be unsound." In addition the Planning Inspector has indicated that a number of the focused changes plainly do not meet the requirements of WAG guidance."
- 4.15 Representations have been forwarded to the Welsh Assembly Government for information and to the Planning Inspectorate for consideration.

### **CONSIDERATION OF REPRESENTATIONS**

- 4.16 In light of the representations made during the six-week public consultation exercise, Members are asked to consider whether to maintain or withdraw the Focused Changes to the Deposit LDP. In doing so it should be noted that under Part 4 of the Rules of Procedure

**(Caerphilly County Borough Council Constitution Amended on 16 May 2007)** a motion or amendment to rescind a decision made at a meeting of Council within the past six months cannot be moved unless:

- (a) by way of notice of motion signed by at least thirty seven members
- (b) significant new information relevant to the matter was not available when the matter was first discussed, which if available would materially have affected the consideration of the issue.

4.17 The Special Council Meeting to consider representations to the Deposit LDP was held on the 15<sup>th</sup> September 2009. Since that time significant new information relevant to the preparation of the LDP is available which could have materially affected the consideration of the issues in hand, namely:

- The Welsh Assembly Government has indicated that in its view a number of the focused changes recommended by Council would materially affect the soundness of the Deposit LDP if they were to go forward. It is vitally important to note that if the Planning Inspector concurs with this view then as indicated above this could lead to a recommendation by the Inspector that the plan be withdrawn.
  - The Council could not consider the cumulative impact of the decisions taken at Council on the meeting on the 15<sup>th</sup> September and this is the first opportunity to consider what the cumulative impact on the soundness of the plan would be as a result of decisions made at that meeting.
  - The Welsh Assembly Government has strongly objected to the proposed deletion of the Aberbargoed Plateau Site from the Deposit LDP and has provided an indication of the significant level of public investment (circa £40m) that has been directed at the area in recent years. Significantly they have indicated that they regard the identification of the Plateau area for residential development as representing one of the significant linchpins in the comprehensive redevelopment of Greater Bargoed area and question the planning rationale for its deletion; and
  - Officers have now had an opportunity to undertake some preliminary investigative works to determine the financial implications of a number of the focused changes (refer to Agenda Item 1). This information could materially affect the Council's ability to deliver those land allocations identified as focused changes.
  - New Guidance has been issued by the Planning Inspectorate for Wales, which affords the Focused Changes more weight in the examination process.
- and finally
- An exploratory meeting has been called by the Planning Inspector to discuss the implications of certain of the Council's proposed Focused Changes, for which no planning rationale has been put forward and the implications for the soundness of the Plan amongst other matters.

#### **CHANGES TO A SUBMITTED LDP**

4.18 Paragraph 5.24 of the procedural guidance produced by the Planning Inspectorate for Wales in November 2009 indicates that the LPA should not seek to make changes to the plan after submission. However paragraph 5.25 goes on to state that: "*Changes after submission should be at the instigation of the Inspector in response to concerns that he/she raises with the LPA.*" Given that the Inspector has formally raised concerns with the Council regarding certain focused changes it is considered appropriate that the Council reconsiders its position in this respect, prior to the Exploratory Meeting on the 8<sup>th</sup> December 2009.

## **NEXT STEPS - EXAMINATION**

- 4.19 The Deposit LDP was formally submitted to the National Assembly and the Planning Inspectorate for examination on 7<sup>th</sup> October 2009. The Planning Inspectorate has appointed Mr Alwyn Nixon BSc, MRTPI as the independent Inspector to preside over the Examination.
- 4.20 The function of the examination is to assess the soundness of the submitted LDP as a whole rather than simply considering individual objections. It is intended that the examination should be a quick and efficient part of the overall process. The period from submission to issue of the Inspector's Report should take no more than 12 months.
- 4.21 The Pre Hearing Meeting is to be held on the afternoon of the 8<sup>th</sup> December 2009 at Ty Penallta and the Hearing Sessions are scheduled to take place in the Rhymney Room from 2<sup>nd</sup> February 2010. It is important to note however that this timetable could be adversely affected by the outcome of the Exploratory Meeting.
- 4.22 The Hearing Sessions form an important part of the examination process. The emphasis at the hearing sessions will be on informality with the Inspector exploring and leading a debate on the issues identified in advance. The Inspector will invite participation from those who wish to be heard and anyone else who might be required to properly explore the relevant issue.
- 4.23 It is envisaged that the Hearing Sessions will last for approximately 6 weeks. The hearing programme will be intensive and focused and as such it is anticipated that the Inspector will usually sit for an intensive 3 days a week to allow adequate preparation time between sessions. The Inspector will announce at the end of the last hearing session the expected date of delivery of the report to the Council. In addition he may choose to hold a brief rounding-up session at the end of the last hearing day with the Council and other representors. This will be an opportunity for interested parties to discuss how the hearings have been organised and run.
- 4.24 It is important to note that the examination remains open whilst the Inspector is writing the report and he may hold further sessions during the reporting period. This option will be exercised only if absolutely necessary e.g. where a fundamental soundness issue has not been resolved.
- 4.25 The Programme Officer, Mrs Barbara Prosser is the Inspector's main point of contact for all procedural matters

## **5. FINANCIAL IMPLICATIONS**

- 5.1 The costs involved in the production of the Deposit LDP, are necessarily incurred in carrying out the statutory procedures governing the preparation of a Local Development Plan.
- 5.2 The potential cost of including housing sites within the LDP for alternative land uses such as Hawtin Park, Pendinas Avenue etc has been outlined in Agenda Item 1.
- 5.3 The potential cost of sites being removed from the plan, for example St Ilan and Aberbargoed Plateau clearly has a financial implication in terms of the capital receipt from the sale of the land where the site is in Council Ownership. At current land values the Council could expect to receive in the region of approximately £1.15m per hectare for housing sites in the more attractive housing market areas.
- 5.4 Members should also be aware that a variety of implications could flow from the deliberations of the Inspector at the Exploratory Meeting, the most serious outcome would be a recommendation by the Inspector that the plan be withdrawn. This could have serious financial implications if the Council was instructed to return to pre-deposit stage

## **6. PERSONNEL IMPLICATIONS**

- 6.1 None

## **7. CONSULTATIONS**

7.1 All comments received have been incorporated in this report.

## **8. RECOMMENDATIONS**

8.1 That the Council consider each of the issues raised through the consultation exercise outlined in Appendix 1 of the report and in the *Council Consideration of the Representations to the Focused Changes Report* and determines the specific recommendation to go forward to the Planning Inspector on each Focused Change.

## **9. REASONS FOR THE RECOMMENDATIONS**

9.1 To facilitate the preparation of the Caerphilly County Borough Local Development Plan in accordance with planning guidance and regulations.

## **10. STATUTORY POWER**

10.1 The Council as local planning authority has a statutory duty to take these actions under the Town and Country Planning Acts and associated Regulations and Guidance.

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Pat Mears, Chief Planning Officer  
Roger Tanner, Group Manager, Strategic Planning and Urban Renewal  
Dan Perkins, Chief Legal Officer  
Terry Shaw, Head of Engineering Services  
Peter Gomer, Head of Lifelong Learning and Leisure  
Bleddyn Hopkins, Head of Planning & Strategy  
Chris Francis, Sheltered Housing Officer  
Phil Evans, Head of Communications, Information and Technology  
Phil Davy, Head of Economic Development, Tourism & European Affairs  
Mark Williams, Head of Public Services  
Robert Hartshorn, Head of Public Protection  
Colin Jones, Head of Performance Management  
Jane Roberts-Waite, Regeneration Co-ordinator  
Paul Cooke, Sustainability Co-ordinator & Living Environment Partnership Co-ordinator  
Dave Lucas, Principal Planner Responsible for SA/SEA  
Phil Griffiths, Principal Planner Responsible for SA/SEA

### **Background Papers:**

**Supplementary Papers to Background Paper 6 Population and Housing**

- BP6 Supplementary Paper 1: WAG 2006 Based Population & Household Projections
- BP6 Supplementary Paper 2: Housing Site Categorisation Exercise
- BP6 Supplementary Paper 3: housing Land Supply
- BP6 Supplementary Paper 4: Affordable Housing Viability Assessment
- BP6 Supplementary Paper 5: Affordable Housing Targets

**Council Consideration of Representations Report – 15<sup>th</sup> September 2009**

## **CAERPHILLY COUNTY BOROUGH DEPOSIT LOCAL DEVELOPMENT PLAN UP TO 2021: COUNCIL CONSIDERATION OF REPRESENTATIONS (FOCUSED CHANGES)**

### **1 INTRODUCTION**

1.1 In September 2009 the Council resolved that a six-week public consultation exercise take place in respect of the Focused Changes to the Deposit Local Development Plan arising as a result of the Council consideration of the representations at the Council meeting on the 15<sup>th</sup> September 2009.

1.2 Consultation on the Focused Changes commenced on September 23<sup>rd</sup> and concluded on the 4<sup>th</sup> November 2009. Altogether 122 representations were received to the Focused Changes from organisations, bodies and individuals, comprising 8 representations of support, 36 representations of objection, and 66 representations containing comments. 12 representations were not duly made as they were submitted after the consultation deadline or did not relate to a focused change. .

1.3 In order for the Planning Inspector to have regard for the Council's consideration of these representations a summary of all of the duly made representations together with an Officer Analysis and Officer Recommendation in respect of each is contained in this report.

### **2 MAIN AREAS OF CONCERN**

2.1 The representations received in respect of the Focused Changes relate mainly to the following areas:

- Concerns related to the Viability Assessment undertaken by the Council resulting in the focused changes to the Affordable Housing Target for the plan;
- The Cumulative impact of the housing site deletions and the impact on the housing land supply;
- Landowners suggesting that as a consequence of the deletion of housing sites from the Deposit LDP, alternative sites should be included to compensate for the loss of housing land;
- Site Specific Focused Changes that threaten the soundness of the Deposit LDP.

#### **Viability Assessment**

2.2 In general the main concerns raised in respect of the Viability Assessment relate to the perceived lack of involvement of the development industry in terms of the preparation of the study. As a consequence the Home Builders Federation have therefore challenged the assumptions that have been used in the study which underpin the targets for affordable housing contained in the Focused Changes.

2.3 In addition the Welsh Assembly Government commented that they were unclear if the Affordable Housing Target had regard for the Focused Changes (refer to Annex A)

## **Cumulative Impact of deletions on Housing land Supply**

2.4 The deletion of a number of housing allocations as a result of the Focused Changes has led a number of representators to press for the reconsideration of sites that they had already unsuccessfully promoted during the Plan preparation process. Each of them has argued that the cumulative impact of the deletion of the housing sites referred to in the Focused Change document will result in over 800 dwellings being removed from the Plan without any new proposals to compensate for the loss of these development opportunities. They argue that this will result in a reduced overall provision to some 7,800 dwellings, which even with a flexibility allowance will only increase provision to 9,600. They further note that this is far below the new household requirement for Caerphilly of 11,300 identified in the Welsh Assembly Government's Household Projections for Wales (2006-based) published in June 2009.

2.5 Annex A to this Appendix provides details in terms of the cumulative impact of the focused changes on the total housing land supply figure. It should be noted that the land supply figure would still equate to 10,045 dwellings, which is above the housing requirement figure identified in the Deposit LDP of 8625 dwellings and also higher than the SEWSPG apportionment figure of 9,750 dwellings.

2.6 With regard to the reference to the 2006 Household Projections this matter has been dealt with previously by Council in its consideration of *BP6 Supplementary Paper 1: WAG 2006 Based Population & Household Projections*.

### **Alternative Sites**

2.7 As indicated a number of landowners suggest that as a consequence of the deletion of housing sites from the Deposit LDP, there is insufficient land for housing and that alternative sites should be included in the plan to compensate for this loss of housing land throughout the county borough. To avoid repetition throughout the remainder of the report the following paragraphs summarise the detailed points made by the representators for each site promoted.

- **Valley View, Cefn Hengoed**

The officer assessment of the site which is being promoted at Valley View, Cefn Hengoed is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in the Southern Connections Corridor as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery scheme, for which provision is made for 630 units, can be delivered within the Plan Period.

- **Caerphilly Road, Ystrad Mynach**

The officer assessment of the site which is being promoted at Caerphilly Road, Ystrad Mynach is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in view of the site being promoted, which is effectively underused brownfield land in a sustainable location.

- **Croespenmaen Industrial Estate**

The officer assessment of the site which is being promoted at Croespenmaen Industrial Estate is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in view of the site being promoted, which when redeveloped will improve conditions for existing residents in the area.

- **Pen y Cwarel Road, Wyllie**

The officer assessment of the site which is being promoted at Pen y Cwarel Road, Wyllie, as an extension to the existing allocated site, is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in the Southern Connections Corridor as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery scheme can be delivered within the Plan Period.

- **Southend Terrace, Pontlottyn**

In particular the deletion of the Aberbargoed Tips site (FC 04) will have implications on Strategy delivery in the Heads of the Valley area. This is acknowledged by the Council in the Re-Assessment of the Site in view of its proposed removal. Nevertheless the conclusion does not go as far as stating that it renders the Plan unsound. This is disputed as one of the Key components of the LDP Strategy is to "Allow for development opportunities in the Heads of the Valleys Area." The officer assessment of the site which is being promoted at Southend Terrace, Pontlottyn is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough as a whole and the Heads of the Valleys area in particular.

- **Ty Du Farm, Nelson**

The officer assessment of the site which is being promoted at Ty Du Farm, Nelson is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery scheme can be delivered within the Plan Period.

- **North of Westhaven, Caerphilly**

The officer assessment of the site which is being promoted at North of Westhaven, Caerphilly is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough or the topography of the site. This is particularly relevant in the Caerphilly area as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery Scheme can be delivered within the plan period.

- **Van Road, Caerphilly**

The officer assessment of the site which is being promoted at Van Road, Caerphilly is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in the Caerphilly area as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery Scheme can be delivered within the plan period.

- **Tyle Gwyn, Wyllie**

The officer assessment of the site which is being promoted at Tyle Gwyn, Wyllie, as an urban extension to the Blackwood / Pontllanfraith urban area in conjunction with other land to the north, is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough.

- **Pengam Road, Ystrad Mynach**

The officer assessment of the site which is being promoted at Pengam Road, Ystrad Mynach, is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough or the topography of the site. This is particularly relevant in the Caerphilly area as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery Scheme can be delivered within the plan period.

- **Extension to The Glade, former Wyllie Colliery**

The officer assessment of the site which is being promoted at the former Wyllie, as an extension to the existing The Glade development is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough or the topography of the site. This whole site was the former Wyllie colliery and the initial part of The Glade was built on the former pit head baths. The remainder of the site still has the remains of concrete buildings which stood on the site. It is a brown field site which was used as industrial use previously yet it has been described as an unnatural extension to the village; what is being forgotten is the whole village was established as a result of the coal mine which is further on than the land in question so by history alone it should be part of the village and is ideal for further housing. The new site at The Glade allows for an extension and the road was laid out for continuation.

- **Upper Road, New Tredegar**

In particular the deletion of the Aberbargoed Tips site (FC04) will have implications on Strategy delivery in the Heads of the Valley area. This is acknowledged by the Council in the Re-Assessment of the Site in view of its proposed removal. Nevertheless the conclusion does not go as far as stating that it renders the Plan unsound. This is disputed as one of the Key components of the LDP Strategy is to "Allow for development opportunities in the Heads of the Valleys Area." The officer assessment of the site which is being promoted at Upper Road, New Tredegar is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough as a whole and the Heads of the Valleys area in particular.

- **Abernant Road, Markham**

In particular the deletion of the Aberbargoed Tips site (FC04) will have implications on Strategy delivery in the Heads of the Valley area. This is acknowledged by the Council in the Re-Assessment of the Site in view of its proposed removal. Nevertheless the conclusion does not go as far as stating that it renders the Plan unsound. This is disputed as one of the Key components of the LDP Strategy is to "Allow for development opportunities in the Heads of the Valleys Area." The officer assessment of the site which is being promoted at land at Abernant Road, Markham is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough as a whole and the Heads of the Valleys area in particular.

- **Opposite Brynderwen, Markham**

In particular the deletion of the Aberbargoed Tips site (FC04) will have implications on Strategy delivery in the Heads of the Valley area. This is acknowledged by the Council in the Re-Assessment of the Site in view of its proposed removal. Nevertheless the conclusion does not go as far as stating that it renders the Plan unsound. This is disputed as one of the Key components of the LDP Strategy is to "Allow for development opportunities in the Heads of the

Valleys Area.” The officer assessment of the site which is being promoted at land opposite Brynderwen, Markham is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough as a whole and the Heads of the Valleys area in particular.

- **Gwern y Domen, Caerphilly**

The officer assessment of the site which is being promoted at Gwern y Domen, Caerphilly is no longer sound as it does not take into account the major need which now exists for compensatory releases in the County Borough. This is particularly relevant in the Caerphilly area as, a year on from the publication of the Deposit Plan, there is no further evidence to demonstrate that the proposed Bedwas Colliery Scheme can be delivered within the plan period.

2.8 It should be noted that all of these sites have already been considered in terms of their suitability for residential use at previous stages of the plan preparation process. The sites that have been included within the Deposit LDP are considered to be more suitable for inclusion in the plan for housing for a variety of reasons. (*Refer to Council Consideration of Representations Report – 15<sup>th</sup> September 2009*)

2.9 It is not considered appropriate to introduce new development sites, which have been dismissed at previous stages of plan preparation at this late stage. The Inspector will consider the merits of the planning arguments in respect of each of these sites in due course. The comments in respect of the cumulative impact of the deletion of housing sites on the housing land supply is dealt with in Annex B and C.

2.10 It should be noted that the proposed alternative sites are supported by Sustainability Appraisal / Strategic Environmental Assessment submissions which in the respondents view demonstrate that overall positive impacts will result and that the sites should be allocated for residential development.

### **Site Specific Focused Changes that threaten the soundness of the Deposit LDP**

2.11 A number of Respondents (***most notably the Welsh Assembly Government***) have raised concerns that a number of the Focused Changes, have been made against officer recommendation without any planning rationale having been provided. As a consequence it is suggested by WAG that the following focused changes must be unsound and the original position should be reflected in the plan:

- FC04 Deletion of Aberbargoed Plateau as a housing allocation (***Note: DE&T have made substantive objections to the deletion of this housing site***);
- FC07 Inclusion of Pendinas Avenue as a leisure allocation;
- FC08 Inclusion of Old Landfill Site, Hafodyrynys Hill, Crumlin as a leisure allocation;
- FC09 Inclusion of Land at Hawtin Park, Pontllanfraith as a leisure allocation;
- FC10 Inclusion of Llancaiach View, Nelson as a Park & Ride Facility;
- FC11 Inclusion of the Nelson Bypass, Nelson;
- FC12 Deletion of Haulwen Road, Penpedairheol from the settlement boundary;
- FC13 Inclusion of Land off Penallta Road, Ystrad Mynach as a leisure allocation;
- FC15 Deletion of St Ilans Comprehensive School Site as a mixed-use

development site;

- FC16 Inclusion of Caerphilly Miners Hospital as a mixed-use development site.

### **3. SOUNDNESS OF THE LDP**

3.1 When assessing the soundness of the LDP, the Inspector will exercise his professional judgement based on the evidence available, the representations made and the particular circumstances of the LDP and the area. The Inspector's overall aim will be to ensure that the LDP is sound and therefore can safely be adopted. It follows logically from the basic principles of the examination, assessing the soundness of the plan, that any changes made by the Inspector must themselves be demonstrably sound. Any changes must, for example:

- accord with national policy and the Wales Spatial Plan;
- not impact on anyone who has not had an opportunity to comment;
- be based on the evidence available at examination;
- be supported by clear reasons based on the evidence;
- accord with the strategy of the plan;
- be realistic and capable of delivery.

3.2 A variety of outcomes could flow from the assessment of soundness undertaken by the Inspector. **The most serious of which would be a finding of unsoundness leading to a recommendation by the Inspector that the plan be withdrawn.**

3.3 Prior to submission of the Deposit LDP to WAG and PINS, the plan was assessed to ensure that it complied with the test of soundness, including all relevant Regulations, the plan is internally consistent and has regard for other local plans and strategies. Consequently, in the view of your officers the Deposit LDP is sound.

3.4 It will be for the Planning Inspector to exercise his professional judgement based on the evidence available and the representations made as to whether or not the Deposit LDP and the Focused Changes suggested by the Council in the meeting on the 15<sup>th</sup> September 2009 are sound and whether or not the focused changes should be endorsed. It is important to remember that only the Planning Inspector can make any changes to the Deposit LDP at this stage.

3.5 Notwithstanding this, the Council as the Local Planning Authority should also ensure that any focused changes recommended to the Inspector are demonstrably sound).

### **4 SUBMISSION TO WAG AND PINS**

4.1 All of the duly made representations submitted in respect of the focused changes have been forwarded to the Welsh Assembly Government for information and to the Planning Inspectorate for consideration.

### **5 CONSIDERATION OF REPRESENTATIONS**

- 5.1 The *Council Consideration of the Representations to the Focused Changes Report* considers the representations made against each of the Focused Changes.
- 5.2 Annex A, B and C provides background information to help Members deliberations.

### Update of the Affordable Housing Target Calculation

- 1.1 A Supplementary Paper to Background Paper 6 on Population and Housing was produced prior to the Council meeting on 15<sup>th</sup> September 2009 to provide an update of the affordable housing target in order to reflect the findings of the Affordable Housing Viability Assessment
- 1.2 However, at the meeting of Council on 15<sup>th</sup> September 2009, it was resolved that recommendations should be made to the Planning Inspector that six housing sites be removed from the LDP, totalling 986 units.
- 1.3 In calculating the affordable housing target, assumptions were made on securing affordable housing on windfall sites and the new housing sites required to meet a housing requirement of 8,625 units rather than the total housing that the plan makes provision for i.e. over 10,000 dwellings. As an over-allocation has been made for housing, the 986 units recommended for removal reduces this over-allocation. Sufficient sites still therefore remain to meet the 8,625 dwellings total housing requirement.
- 1.4 However, the calculation considers the distribution of allocated sites across sub-market areas to inform a realistic distribution of where the additional units will be developed. The deletion of sites in different market areas consequently impacts upon the distribution of sites across the County Borough, which impacts upon the calculation.
- 1.5 It is therefore necessary to revise the calculation to reflect changes in the distribution of sites. This revised target for the provision of affordable housing uses the same methodology as used to calculate the original target and the target identified in Supplementary Paper 5.
- 1.6 The first step required to calculate this revised affordable housing target is to consider the updated distribution of units across the sub-market areas. This is illustrated in Table 1.

**TABLE 1 - DISTRIBUTION OF HOUSING SITES ACROSS SUB-MARKET AREAS**

	<b>Number of units</b>	<b>Distribution by sub-market area%</b>
Caerphilly Basin	2,310	39.7
NCC (excluding Newbridge)	1,219	20.9
Rest of Caerphilly	1,077	18.5
HOVRA	1,215	20.9
<b>Total</b>	<b>5,821</b>	

- 1.7 The next stage of the calculation involves examining the number of units upon which affordable housing could potentially be sought through the planning system. This is taken from Table 6.9 of the Population and Housing

Background Paper, which identifies that it would only be realistic to seek affordable housing on windfall sites and new housing sites required to meet the housing requirement, as shown in Table 2.

**TABLE 2 - NUMBER OF UNITS UPON WHICH AFFORDABLE HOUSING COULD BE SOUGHT**

	<b>Number of units</b>
Windfall	800
New housing sites required to meet housing requirement	2,277
<b>TOTAL</b>	<b>3,077</b>

- 1.8 In order to calculate the target, it is then necessary to apply the distribution of housing allocations by sub-market area in Table 1 to the number of units upon which affordable housing could potentially be sought, which provide an indicative distribution of both the new and windfall sites.

**TABLE 3 - DISTRIBUTION OF NEW UNITS ACROSS COUNTY BOROUGH**

	<b>Distribution by sub-market area%</b>	<b>Number of units</b>
Caerphilly Basin	39.7	1,222
NCC (excluding Newbridge)	20.9	643
Rest of Caerphilly	18.5	569
HOVRA	20.9	643
<b>Total</b>		<b>3077</b>

- 1.9 Using this information, the proportion of affordable housing that can reasonably be required from the total number of new units and windfalls can be calculated on the basis of the sub-market area requirements identified within the Viability Assessment.

**TABLE 4 - NUMBER OF AFFORDABLE UNITS BY SUB-MARKET AREA**

	<b>Distribution of units</b>	<b>Affordable housing requirement %</b>	<b>Sub-market targets</b>
Caerphilly Basin	1222	40	489
NCC (excluding Newbridge)	643	25	161
Rest of Caerphilly	569	10	57
HOVRA	643	0	0
<b>Total</b>	<b>3077</b>		<b>706</b>

- 1.10 In addition to this, the existing number of committed sites for affordable housing needs to be taken into account. It is appropriate to use the same figures as previously used in the Population and Housing Background Paper. This has been calculated on the basis of completions and units under construction within the first year of the plan period (1<sup>st</sup> April 2006 to 1<sup>st</sup> April 2007), in addition to those that have been negotiated as part of Section 106 Agreements as of the base date of 1<sup>st</sup> April 2007. This equates to **244 affordable units**.

**TABLE 5 - AFFORDABLE HOUSING TARGET**

	<b>Number of units</b>
Realistic proportion from windfall and new allocations	706
Committed Sites	244
<b>Affordable Housing Target</b>	<b>950</b>
<b>Annual target</b>	<b>63</b>

- 1.11 As shown in figure above, the affordable housing target to be delivered through the planning system equates to **950 dwellings**.
- 1.12 BP6 Supplementary Paper 5 provides evidence to justify the overall target for the delivery of affordable housing through all mechanisms would be 4 times that which can be delivered through the planning system. As such it is necessary to also revise the overall figure for affordable housing delivery:

$$950 \times 4 = 3,800$$

- 1.13 It is therefore considered that this target of **approximately 3,800 dwellings** be included with Policy SP17 on the Affordable Housing Target.

## Update of Housing Supply Calculation after Council Resolutions of 15<sup>th</sup> September 2009

- 1.1 A Supplementary Paper to Background Paper 6 on Population and Housing was produced prior to the Council meeting on 15<sup>th</sup> September 2009 to provide an update of the housing land supply calculation to reflect new figures available for housing completions in the first three years of the plan period, as well as updating other assumptions that inform the housing land supply calculation.
- 1.2 This Supplementary Paper on Housing Land Supply also considered the impact on this updated overall land supply figure if four housing sites were deleted from the plan in line with officer recommendations and recommendations by the LDP Focus Group. This amended land supply table identified that even with the loss of four sites (HG1.14 Land fronting South View Terrace, HG1.25 Navigation Colliery, HG1.57 Brooklands Road and HG1.68 St Ilan's Comprehensive), the land supply figure would stand at 10,652 dwellings.
- 1.3 However, at the meeting of Council on 15<sup>th</sup> September 2009, it was resolved that recommendations should be made to the Planning Inspector that two further housing sites be removed from the LDP – namely HG1.19 Aberbargoed Plateau (413 dwellings) and HG1.32 Land at Hawtin Park (194 dwellings). Overall, there are recommendations for the removal of six sites as shown in Table 1.

**TABLE 1 – RECOMMENDED HOUSING ALLOCATIONS TO BE REMOVED FROM THE LDP**

LDP Ref	Site Name	Settlement	Size (Ha)	Units in Deposit LDP
HG 1.14	Land fronting South View Terrace	New Tredegar	0.56	20
HG 1.19	Aberbargoed Plateau	Aberbargoed	11.80	413
HG 1.25	Navigation Colliery	Crumlin	4.20	145
HG 1.32	Land at Hawtin Park	Pontllanfraith	5.55	194
HG 1.57	Brooklands Road	Pontymister	0.39	14
HG 1.68	St Ilans Comprehensive	Caerphilly	12.67	200
		<b>TOTAL</b>	<b>35.17</b>	<b>986</b>

- 1.4 As set out in the Supplementary Paper, the overall land supply has been amended to reflect the most recent information available on remaining site capacity, taking into account completions and units under construction as of the base date 1<sup>st</sup> April 2009. The number of units on sites upon which there is a recommendation to remove allocations can then subtracted from the total capacity to determine how much land is still available in terms of allocations as shown in Table 2.

**TABLE 2- AMENDED TOTAL CAPACITY OF HOUSING ALLOCATIONS**

		Total Units
A	Deposit LDP capacity of housing land	6,667
B	Amended site capacity in light of completions and units	6,171

	under construction on allocated sites	
C	Units lost due to recommendation to delete housing sites	986
D	<b>Amended capacity of sites (B-C)</b>	<b>5,185</b>

- 1.5 Having established that the amount of land allocated has decreased from 5,792 as identified in Supplementary Paper 3 to 5,185, this new figure can be factored into the updated land supply calculation. This is shown in Table 3 below.

**TABLE 3 – HOUSING SUPPLY CALCULATION**

A	Completed units 1st April 2006 -1st April 2009	1,888
B	Units Under Construction 1st April 2009	283
C	Allowance for windfall sites	1,200
D	Allowance for small sites	1,100
E	Empty properties brought back into use	300
F	Allowance for conversions	142
G	Allowance for demolitions	-53
H	<b>Remaining provision in LDP</b>	<b>5,185</b>
	<b>Total Number of Units</b>	<b>10,045</b>
	Housing requirement	8,625
	Capacity of housing land	10,045
	Excess of capacity over requirement	1,420
	Allowance for choice & flexibility (%)	16.5

- 1.6 It should be noted that the land supply figure would still equate to 10,045 dwellings, which is above the SEWSPG apportionment figure of 9,750 dwellings.
- 1.7 It should also be noted that five of the six sites will remain as unallocated sites within the LDP defined settlement boundary and therefore future applications for development including housing may be acceptable in principle in the future taking into account all other material considerations. In light of this, it is considered that the figure assumed for windfall may realistically be higher than identified if site-specific constraints could be overcome, therefore increasing the land supply figure.

## **CUMULATIVE IMPACT OF FOCUSED CHANGES ON HOUSING LAND SUPPLY**

Concerns have been raised that no compensatory sites have been proposed to address the perceived shortfall that would result from the deletion of HG1.19 Aberbargoed Plateau and other sites.

Taking into account all recommended focused changes a total of 986 dwellings over six sites have been recommended to the Inspector for removal from the plan. If a direct comparison were made with the Deposit LDP figure based on the housing supply situation as of 1<sup>st</sup> April 2007, the total land supply figure would equate to 9,417 dwellings.

However, it should be noted that BP6 Supplementary Paper 3 on Housing Land Supply considers a more up-to-date position on housing land supply, which takes account of completions in the first three years of the plan period up to 1<sup>st</sup> April 2009, as well as updated assumptions on windfall sites, empty properties, conversions, small sites and demolitions. If the total units on housing sites recommended for removal were factored into this updated housing supply calculation, the land supply figure would equate to 10,045 dwellings, which still offers a significant degree of flexibility and choice.

It should also be noted that five of the six sites recommended for removal, will remain as unallocated sites within the settlement boundary and therefore future applications for development including housing may be acceptable in principle in the future, subject to taking into account all other material considerations. In light of this, it is considered that the figure assumed for windfall may realistically be higher than identified if site-specific constraints could be overcome, therefore increasing the land supply figure further.

In light of the above, it is considered that sufficient land is still available to meet LDP requirements, and therefore the recommendations will not have an adverse effect on the soundness of the LDP.

Since the preparation of the Deposit LDP, WAG have published for the first time local authority projections using a 2006 base for both population and households in the period up to 2031. The WAG 2006-based household projections identify an increase of 11,300 households, 2,675 households higher than the housing requirement of 8,625 for which the plan makes provision by the end of the plan period.

Representors have raised concerns about the significant shortfall between the provision in light of the Focused Changes and the 2006-based projections. The Council's response to the publication of the 2006 Population and Household projections is set out within Supplementary Paper 1 of Background Paper 6. However, the key point to note is that this is the first time such projections have been published at local authority level, there has currently been no opportunity for the figures to be reviewed by users. There is concern regarding the projections for Caerphilly, as they are considerably higher than would be expected on the basis of long-term trends. These projections were not available at the time of preparation of the Deposit LDP and therefore the First Review of the LDP, which is likely to be nine years into the plan period, is considered to be a more appropriate time to review this new information.

It is considered that the total housing requirements set out in the LDP are based on robust and credible evidence and sufficient land is still available to meet these requirements.

The 15 sites that are being promoted as alternatives in order to address the perceived shortfall in housing resulting from the recommendations to delete housing sites have all been considered previously as candidate sites and/or alternatives sites where it was concluded that they were not suitable for inclusion in the Deposit Plan. The justification for this is set out on a site-by-site basis in the Council Consideration of Representation report presented to Council on 15<sup>th</sup> September 2009. As the sites being promoted were not subject to a Focused Change, this consultation is not the appropriate time to reconsider the merits of otherwise of the sites in question.